

Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10
SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01
PRS-01 SP-02 SS-15 TRSE-00 /096 W
-----290227Z 016865 /75-61

O 290119Z MAR 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2960
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L USUN 0929

CAPETOWN FOR EMBASSY

MOSCOW FOR SECRETARY'S PARTY

E.O. 11652: GDS
TAGS: PFOR, UNSC, US, UN, SR, WA
SUBJECT: UNSC DEBATE ON SOUTH AFRICA

1. US, UK, FRANCE,FRG AND CANADA MET AT WORKING LEVEL
DURING SC DEBATE ON SOUTH AFRICA MORNING OF MARCH 28 TO
DISCUSS DEMARCHE TO BE MADE TO SOUTH AFRICAN GOVERNMENT BY
GROUP OF FIVE. AGREEMENT WAS REACHED TO SUGGEST TO
CAPITALS THE FOLLOWING: THE DEMARCHE SHOULD BE PRESENTED
IN PRETORIA OR CAPETOWN BY THE FIVE RESIDENT AMBASSADORS;
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IT SHOULD BE IN FORM OF FIVE DOCUMENTS, EACH ONE IDENTICAL
EXCEPT FOR THE SIGNATURES OF THE RESPECTIVE FOREIGN MINISTERS;
IT SHOULD BE MADE REGARDLESS OF OUTCOME OF SC DEBATE;
IT SHOULD BE ADDRESSED TO PRIME MINISTER VORSTER RATHER
THAN FON MIN BOTHA; IT SHOULD BE MADE AFTER SC DEBATE
IS FINISHED, BUT PRIOR TO VISIT TO SOUTH AFRICA BY UK
FON MIN ON APRIL 13; THUS PRESENTATION SHOULD BE EARLY

NEXT WEEK (IT WAS BELIEVED THAT PRESENTATION TO SAG BEFORE END OF DEBATE WOULD SERIOUSLY DAMAGE GROUP'S TACTICAL POSITION IN PUSHING FOR DECLARATION IN LIEU OF AFRICAN GROUP RESOLUTIONS); DEMARCHE SHOULD BE ACCOMPANIED BY ORAL PRESENTATION THAT WESTERN GROUP WOULD WELCOME FURTHER COLLECTIVE CONTACTS WITH SAG IN CAPETOWN CONCERNING QUESTION OF NAMIBIA; DEMARCHE SHOULD BE MADE CONCURRENTLY IN CAPITALS TO SAG AMBASSADORS; AND AMBASSADORS SHOULD BE PREPARED TO DISCUSS "CONTACT GROUP" IN GENERAL TERMS WITH SAG AT TIME OF PRESENTATION.

2. FRG EXPRESSED RELUCTANCE TO TAKE LEAD IN CONTACT GROUP, CITING PARTICULAR POLITICAL SENSITIVITY OF FRG GOVERNMENT IN DEALING WITH SAG AND TECHNICAL DIFFICULTIES IN SETTING UP ENGLISH LANGUAGE SECRETARIAT-TYPE SERVICES FOR CONTACT GROUP IN PRETORIA OR CAPETOWN.

3. REFERRING TO POSSIBILITY THAT AFRICAN GROUP WILL REJECT DECLARATION, CANADA SAID THAT IT WOULD HAVE TO REEXAMINE DECLARATION BEFORE IT COULD JOIN OTHER WESTERN NATIONS IN ISSUING IT AS GROUP OF FIVE POSITION PAPER.

4. IT WAS AGREED THAT THERE WAS NEED FOR MEETINGS IN NY TO DISCUSS CONTACT GROUP MORE SPECIFICALLY. SEVERAL STAGES WERE VISUALIZED: IN THE FUTURE WESTERN GROUP DEALINGS WITH SAG (1) DEMARCHE; (2) EXPLORATORY TALKS TO SEE WHAT DIRECTION FUTURE TALKS WOULD TAKE (THESE WOULD NOT BE CALLED "EXPLORATORY" IN PUBLIC); THESE WOULD BE ATTENDED BY FAIRLY HIGH OFFICIALS FROM CAPITALS AND CONFIDENTIAL

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EMBASSY REPS, AND LEAD QUICKLY TO (3) CONTACT GROUPS, WHICH WOULD MOVE INTO SUBSTANCE OF NEGOTIATIONS. IF THESE THREE STEPS WERE SUCCESSFUL, THE WORKING LEVEL GROUP THOUGHT THAT UN PERM REPS COULD ASSIST IN FINALIZING AGREEMENTS; IF THE INITIAL STEPS WERE UNSUCCESSFUL, THE PERM REPS MIGHT BE BROUGHT INTO PLAY TO INCREASE THE PRESSURE ON THE SAG. FINALLY, THE FIVE FON MINS MIGHT JOIN IN SOME ACTION.

5. UK BROUGHT UP NEED TO DISCUSS IN NEAR FUTURE WESTERN REACTION TO TURNHALLE AND "INTERIM" GOVERNMENT IN NAMIBIA.

6. AFRICAN GROUP IS MEETING AFTERNOON AND EVENING OF MARCH 28 TO PUT TOGETHER "COUNTER PROPOSAL" TO WESTERN GROUP. THEY WILL CIRCULATE IT TO NON-ALIGNED AM MARCH 29. AT AMB YOUNG'S SUGGESTION, WESTERN AND AFRICAN MEMBERS OF COUNCIL, PAKISTAN, INDIA, AMB SALIM OF TANZANIA AND AMB HARRIMAN OF NIGERIA WILL MEET INFORMALLY AT 5:30 PM, MARCH 29, AT USUN TO DISCUSS THE VARIOUS PROPOSALS.

7. FOLLOWING IS FINAL TEXT OF GROUP OF FIVE DEMARCHE AS AGREED
IN NEW YORK: QUOTE

A. THE GOVERNMENTS OF FRANCE, THE UNITED KINGDOM, CANADA,
THE FEDERAL REPUBLIC OF GERMANY AND THE UNITED STATES, IN VIEW
OF THEIR SPECIAL RESPONSIBILITIES AS MEMBERS OF THE SECURITY
COUNCIL OF THE UNITED NATIONS, HAVE JOINTLY REVIEWED THE
PROBLEM OF NAMIBIA.

B. THE GOVERNMENTS ARE DEEPLY CONCERNED BY THE SITUATION IN
NAMIBIA AND AGREE THAT PROGRESS IS URGENTLY REQUIRED TO ACHIEVE
AN INTERNATIONALLY ACCEPTABLE SETTLEMENT.

C. THE GOVERNMENTS BELIEVE THAT A NAMIBIAN SETTLEMENT MUST BE
ACCEPTABLE TO THE INTERNATIONAL COMMUNITY. THE INTERIM GOVERN-
MENT NOW BEING CONSIDERED BY THE TURNHALLE CONFERENCE DOES NOT
MEET THE STANDARDS OF INTERNATIONAL ACCEPTANCE AND ONLY A FINAL
SETTLEMENT WHICH IS BASED UPON THE CONDITIONS OF THE SECURITY
COUNCIL RESOLUTION 385 CAN OBTAIN INTERNATIONAL ACCEPTANCE.

D. THE CONDITIONS FOR A SETTLEMENT IN NAMIBIA ARE CONTAINED
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IN SECURITY COUNCIL RESOLUTION 385. THESE CONDITIONS INCLUDE
AN EARLY EXERCISE BY ALL THE INHABITANTS OF NAMIBIA OF THEIR
RIGHT TO SELF-DETERMINATION THROUGH A FULLY DEMOCRATIC PROCESS
UNDER THE SUPERVISION OF THE UNITED NATIONS AND THE PEACEFUL
PARTICIPATION OF ALL POLITICAL GROUPS, INCLUDING SWAPO, IN THIS
PROCESS. THE RESOLUTION ALSO CALLS FOR AN END TO SOUTH AFRICA'S
ADMINISTRATION OF THE TERRITORY, RELEASE OF POLITICAL PRISONERS
AND THE RETURN TO THE TERRITORY OF NAMIBIANS LIVING IN EXILE.

E. THE GOVERNMENTS WISH TO MAKE IT CLEAR THAT IN THE ABSENCE OF
EARLY SOUTH AFRICAN AGREEMENT TO PURSUE A SETTLEMENT WHICH WILL
MEET THE FOREGOING PRINCIPLES AND BE INTERNATIONALLY ACCEPTABLE,
THE GOVERNMENTS WILL BE OBLIGED TO RECONSIDER THEIR PREVIOUS
POSITIONS REGARDING PROPOSALS FOR STERN ACTION BY THE UNITED
NATIONS AND WILL BE COMPELLED TO EXAMINE A NEW RANGE OF MEASURES
INTENDED TO OBTAIN SOUTH AFRICAN COMPLIANCE WITH APPLICABLE
RESOLUTIONS OF THE UNITED NATIONS SECURITY COUNCIL CONCERNING
NAMIBIA.

F. IT IS THE VIEW OF THE GOVERNMENTS THAT INTERNATIONAL
NEGOTIATIONS UNDER UNITED NATIONS AUSPICES CONTINUE TO BE
THE BEST WAY TO BRING THE PARTIES TO AN AGREEMENT ON HOW
THE PROCESS TO INDEPENDENCE SHOULD PROCEED.

G. THE GOVERNMENTS NOTE FROM THE SOUTH AFRICAN GOVERNMENT'S
REPLY TO THE NINE COUNTRIES OF THE EUROPEAN COMMUNITY THAT THE
SOUTH AFRICAN GOVERNMENT, TOO, SEES VIRTUE IN CONTINUED
DISCUSSIONS. THE GOVERNMENTS WISH TO HAVE THE SOUTH AFRICAN
GOVERNMENT'S VIEWS ON HOW THE CONDITIONS FOR AN INTERNATIONALLY
ACCEPTABLE SETTLEMENT WILL BE MET. THE GOVERNMENTS REQUEST AN
EARLY RESPONSE FROM THE SOUTH AFRICAN GOVERNMENT.

H. THE GOVERNMENTS HAVE NOTED THE SOUTH AFRICAN GOVERNMENT'S
REFERENCE TO THE UNITED NATIONS SECRETARY-GENERAL IN ITS
RESPONSE TO THE NINE COUNTRIES OF THE EUROPEAN COMMUNITY AND

WOULD WELCOME THE SOUTH AFRICAN GOVERNMENT'S VIEWS ON HOW HIS
GOOD OFFICES COULD BE USED IN WORKING TOWARDS A SETTLEMENT.
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YOUNG

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEBATES, DEMARCHE, UNSC RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Mar-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977USUNN00929
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770106-0732
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977039/aaaaahsa.tel
Line Count: 173
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4bc512bd-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 21-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3198599
Secure: OPEN
Status: NATIVE
Subject: UNSC DEBATE ON SOUTH AFRICA
TAGS: PFOR, US, SF, WA, UNSC, UN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/4bc512bd-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009